PRELIMINARY DRAFT

TEXAS LEGISLATIVE COUNCIL Special District Local Laws Code Chapter 6612 9/5/14

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11	CHAPTER 6612. CAMERON COUNTY DRAINAGE DISTRICT NO. 1
12	SUBCHAPTER A. GENERAL PROVISIONS
13	Revised Law
14	Sec. 6612.001. DEFINITIONS. In this chapter:
15	(1) "Board" means the board of directors of the
16	district.
17	(2) "Commissioners court" means the Cameron County
18	Commissioners Court.
19	(3) "Director" means a member of the board.
20	(4) "District" means the Cameron County Drainage
21	District No. 1. (Acts 41st Leg., R.S., Ch. 145, Sec. 5 (part);
22	New.)
23	Source Law
24 25 26	Sec. 5 the said district shall be hereafter known as Cameron County Drainage District One, and

Revisor's Note

- (1) The definitions of "board," "commissioners court," "director," and "district" are added to the revised law for drafting convenience and to eliminate frequent, unnecessary repetition of the substance of the definitions.
- (2) Section 5, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the district shall be known as "Cameron County Drainage District One." The omission of "Number" from the district's name is a typographical error since it is clear from a reading of the act that the legislature intended for the district to be known as "Cameron County Drainage District Number One." The revised law is drafted accordingly.

16 Revised Law

Sec. 6612.002. NATURE OF DISTRICT. The district is a conservation and reclamation district in Cameron County created under Section 59, Article XVI, Texas Constitution, for all purposes of that section, including the reclamation and drainage of its seeped, salty, waterlogged, and overflowed land and other land needing drainage. (Acts 41st Leg., R.S., Ch. 145, Secs. 1 (part), 2 (part), 5 (part).)

Source Law

Sec. 1. Cameron County Drainage District Number One of Cameron County, Texas, . . . is hereby created and established as a Conservation District in said county under authority of Section 59 of Article 16 of the Constitution of the State of Texas, for the purpose of the reclamation and drainage of its seeped, salty, waterlogged and over flowed lands, and other lands needing drainage, and all other purposes as contemplated by section 59 of Article 16 of the Constitution of this State, and said district shall be a governmental agency and body politic . . .

Sec. 2. . . . said District is hereby converted, without change of name, to a Conservation and Reclamation District, under Article 16, Section 59 of the Constitution; . . .

Sec. 5. . . . it being the intent hereof to convert said Cameron County Drainage District Number One into a Conservation and Reclamation District,

without change of name, or impairment to any of its obligations, and the same shall be a Conservation and Reclamation District under the provisions of Section 59 of Article 16 of the State Constitution and

Revisor's Note

- (1)Section 1, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the district "is hereby . . . established Conservation District" under Section 59, Article XVI, Texas Constitution. Section 2, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the district is "hereby converted, without change of name," to a conservation and reclamation district under Section 59, Article XVI, Texas Constitution. Section 5, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that it is the intent that act "to convert" the district into conservation and reclamation district "without change of name, or impairment to any of its obligations." The revised law omits the quoted language as executed.
- (2) Section 1, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to the district as "a governmental agency and body politic." The revised law omits the quoted language because it duplicates a portion of Section 59(b), Article XVI, Texas Constitution, which provides that a conservation and reclamation district is a governmental agency and a body politic and corporate.

29 <u>Revised Law</u>

- Sec. 6612.003. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a)
 The conversion of the district into a conservation and reclamation
 district under Section 59, Article XVI, Texas Constitution, and the
 provision to the district of the powers conferred by that section:
- 34 (1) will benefit the residents and property in the 35 district; and
- 36 (2) benefit all property included in the district.

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- 1 (b) No property which is benefited is not included in the 2 district.
- 3 (c) The district is essential to accomplish the purposes of
- 4 Section 59, Article XVI, Texas Constitution. (Acts 41st Leg.,
- 5 R.S., Ch. 145, Secs. 2 (part), 11 (part).)

6 <u>Source Law</u>

Sec. 2. . . . [said District is . . . converted . . . to a Conservation and Reclamation District, under Article 16, Section 59 of the Constitution;] it being determined by the Legislature that the conversion of said district so as to vest it with the enlarged powers as conferred by Article 16, Section 59, will benefit the citizens and property within said district, and that all property included within the boundaries of said District is benefitted, and that no property which is benefitted is not included within the boundaries of said District as hereinabove set forth.

Sec. 11. The Legislature hereby exercises the authority upon it conferred by Section 59 of Article 16 of the constitution of Texas and declares that said conservation district as above described to be essential to the accomplishment of the purposes of said constitutional provision, to be a governmental agency and body politic and corporate . . .

Revisor's Note

- (1) Section 2, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to "citizens" within the district. The revised law substitutes "residents" for "citizens" because, in the context of this section, the terms are synonymous and "residents" is more commonly used.
- (2) Section 11, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the legislature "hereby exercises the authority upon it conferred by" Section 59, Article XVI, Texas Constitution. The revised law omits the quoted language as executed.
- (3) Section 11, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the legislature declares the district "to be a governmental agency and body politic and corporate."

1 The revised law omits the quoted language for the

2 reason stated in Revisor's Note (2) to Section

3 6612.002.

4 Revised Law

5 Sec. 6612.004. DISTRICT TERRITORY. The district is

6 composed of the territory described by Section 1, Chapter 145, Acts

7 of the 41st Legislature, Regular Session, 1929, as that territory

8 may have been modified under:

- 9 (1) Subchapter I, Chapter 56, Water Code, before
- 10 September 1, 1995;
- 11 (2) Subchapter J, Chapter 56, Water Code;
- 12 (3) Subchapter J, Chapter 49, Water Code; or
- 13 (4) other law. (New.)

14 Revisor's Note

The revised law does not revise the statutory 15 language describing the territory of the district to 16 avoid the lengthy recitation of the description and 17 18 because that description may not be accurate on the 19 effective date of the revision or at the time of a 20 later reading. For the reader's convenience, the revised law includes references to the statutory 21 description of the district's territory and to the 22 23 statutory authority to change the district's Subchapter I, Chapter 56, Water Code, 24 territory. which was enacted in 1981 and repealed in 1995, 25 provided for addition or annexation of territory by a 26 drainage district. Subchapter J, Chapter 56, Water 27 28 enacted in 1995, provides procedures annexation of territory by an existing district. 29 Subchapters I and J, Chapter 56, apply to the district 30 under Section 7, Chapter 145, Acts of the 41st 31 Legislature, Regular Session, 1929 (revised as part of 32 Section 6612.101 of this chapter). Subchapter J, 33 Chapter 49, Water Code, relates to the addition or 34

removal of territory. Chapter 49, Water Code, applies
to the district under Sections 49.001 and 49.002 of
that chapter. The revised law also includes a
reference to the general authority of the legislature
to enact other laws to change the district's territory.

SUBCHAPTER B. BOARD OF DIRECTORS

7 Revised Law

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8 Sec. 6612.051. COMPOSITION OF BOARD. The board consists of 9 three directors appointed by the commissioners court. (Acts 41st 10 Leg., R.S., Ch. 145, Sec. 4 (part).)

11 Source Law

Sec. 4. The management and control of the said Drainage District Number One is hereby vested in a Board of Commissioners, which board shall be composed of three persons and . . . successors are appointed by the Commissioners' Court of Cameron County, Texas, and

Revisor's Note

- (1) Section 4, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to a board of "Commissioners." Throughout this chapter, the revised law substitutes "director" for "commissioner" to conform to the terminology of the Water Code.
- 24 Section 4, Chapter 145, Acts of the 41st (2)Legislature, Regular Session, 1929, provides that 25 "[t]he management and control of the said Drainage 2.6 District Number One is hereby vested" in a board of 27 The revised law omits the quoted 28 commissioners. 29 language because it duplicates, in substance, parts of 30 Sections 49.051 and 49.057, Water Code. Throughout this chapter, the revised law omits law that is 31 superseded by Chapter 49, Water Code, 32 33 duplicates law contained in that chapter. Chapter 49 34 (enacted in 1995) applies to the district under 35 Sections 49.001 and 49.002, Water Code.

Revisor's Note (End of Subchapter)

Section 4, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the qualifications of the and powers district's commissioners are the same as the qualifications and powers of a board of commissioners of a drainage district organized under Chapter 7, Title 128, Revised Civil Statutes, 1925. The relevant provisions of Chapter 7 were codified in 1971 as part of Chapter 56, Water Code, by Chapter 58, Acts of the 62nd Legislature, Regular Session. Chapter 715, Acts of the 74th Legislature, Regular Session, 1995, repealed some of the provisions in Chapter 56 relating to the qualifications and powers of the board and enacted similar provisions in Chapter 49, Water Code. Because both Chapter 49 (through Sections 49.001 and 49.002, Water Code) and Chapter 56 (through Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, codified in pertinent part as Section 6612.101) already apply to the district, the revised law omits that provision as unnecessary. The omitted law reads:

Sec. 4. . . . [which board shall be composed of three persons] . . . who shall possess the same qualifications and who shall have the same powers and authority conferred upon the boards of Commissioners of Drainage Districts organized under provisions of Chapter 7, Title 128 of the Revised Civil Statutes, 1925. . .

(2) Section 4, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the directors serving on the date the legislation is enacted shall continue to serve on the board until their successors have been appointed by the commissioners court and have qualified. The revised law omits the provision as executed. The omitted law reads:

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1 Sec. 4. . . . The three Commissioners of said district, now in office, to-wit: J. C. Bennett, M. C. Myrtle Sec. 4. The 2 3 and J. H. Downs, shall discharge the duties of Commissioners of said Cameron County Drainage District Number One during the 5 6 7 year 1929 and until their [successors are 8 appointed by the Commissioners' Court of 9 Cameron County, Texas, and] have qualified 10 in the time and manner provided by said 11 Chapter. SUBCHAPTER C. POWERS AND DUTIES 12 13 Revised Law 14 Sec. 6612.101. GENERAL POWERS AND DUTIES. (a) The district 15 has the: 16 (1)rights, powers, functions, and privileges 17 provided to a conservation and reclamation district by the Texas Constitution and general law; 18 19 (2) rights, powers, privileges, and duties provided to 20 a drainage district created under Section 59, Article XVI, Texas 21 Constitution, and organized under general law, including Chapters 22 49 and 56, Water Code; and 23 (3) powers of government and the authority to exercise 24 the rights, privileges, and functions conferred by this chapter. 25 The district has the right and power of a drainage district organized under Chapter 56, Water Code, to impose taxes 26 27 and issue bonds. (Acts 41st Leg., R.S., Ch. 145, Secs. 1 (part), 5 (part), 7 (part), 11 (part); New.) 28 29 Source Law Sec. 1. . . . [a . . . district] . . . with all powers as are granted to such conservation districts 30 31 32 in the Constitution and in the General Laws of the 33 State of Texas. Sec. 5. . . . [said district] . . . shall have and may exercise all the powers, authority, functions ${\bf x}$ 34 35 privileges provided in constitutional 36 37 statutory provisions herinabove mentioned. 38 The said Cameron County Drainage District Number One shall have and exercise and is 39 40 hereby vested with all the rights, powers 41 privileges and duties of a Drainage District, organized under the provisions of and conferred by the 42 General Laws of this State, now in force or to be hereafter enacted, upon drainage districts created under authority of Section 59 of Article 16 of the

Constitution,

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reclamation districts, including the right and power

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to levy taxes and issue bonds of said Districts, . . .

Sec. 11. [The Legislature hereby . . . declares . . . said conservation district . . . to be a governmental agency] . . . with such powers of Government and with the authority to exercise such rights, privileges and functions as are conferred in this Act, the General Laws referred to above and all amendments thereto, and . . .

Revisor's Note

- (1) Section 5, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the district "shall have and may exercise" certain powers, authority, functions, and privileges. Similarly, Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the district "shall have and exercise and is hereby vested with" certain rights, powers, privileges, and duties. The revised law substitutes "has" for the quoted language because, in context, the terms are synonymous and "has" is more commonly used. The revised law also omits the reference to "authority" in Section 5 as included in the meaning of "powers."
- (2) Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to the rights, powers, privileges, and duties of a drainage district "organized under the provisions of and conferred by the General Laws of this State." For the reader's convenience, the revised law includes a reference to Chapters 49 and 56, Water Code, because those are the principal chapters applicable to a drainage district organized under general law.
- (3) Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to certain general laws of this state "now in force or to be hereafter enacted." The revised law omits the quoted language as unnecessary under accepted general principles of statutory construction. The "General

- Laws of this State" means those laws "in force" at the time the provision was adopted. It is unnecessary to state that the district may be granted additional powers by later enacted laws because those laws apply on their own terms.
- (4) Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to the district's power to "levy" taxes. The revised law substitutes "impose" for "levy" because "impose" is the term generally used in Title 1, Tax Code, and includes the levy of a tax.
- (5) Section 7, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that the powers granted to the district may be limited by other general laws of the state. The revised law omits that provision because the grant of powers to the district is always subject to the limitations imposed in the laws granting those powers or other general laws applicable to the district. The omitted law reads:
 - Sec. 7. . . . to the extent, for the purposes, and subject to the provisions, limitations, and conditions under which said powers may be exercised, or may hereafter be exercised under the General Laws of this State, by the Commissioners' Court or Drainage Commissioners.
- (6) Section 11, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, refers to certain general laws "and all amendments thereto." The revised law omits the quoted language because under Section 311.027, Government Code (Code Construction Act), a reference to a statute applies to all reenactments, revisions, or amendments of that statute unless expressly provided otherwise.

Revisor's Note (End of Chapter)

(1) Sections 2, 3, 9, 10, and 11, Chapter 145,

Acts of the 41st Legislature, Regular Session, 1929, contain provisions that approve, ratify, confirm, legalize, or validate the establishment, the purpose, or certain acts of the district. Those provisions are omitted from the revised law because they served their purpose on the day they took effect and are executed law. Section 311.031(a)(2), Government Code (Code Construction Act), provides that the repeal of a statute does not affect any validation previously made under the statute. Therefore, the omission of the executed validation provisions does not affect those validations. The omitted law reads:

Sec. 2. That the original organization and establishment of Cameron County Drainage District Number One of County, Cameron Texas, bу the Commissioners, Court of said county hereby approved, ratified and confirmed, the power and authority of Commissioners' Court to create territory into a Drainage District for the purpose of the reclamation and drainage of salty, its seeped, waterlogged overflowed lands and other lands needing drainage, under the provisions of Article Section 52, is hereby expressly approved, ratified and confirmed,

Sec. 3. The order of the Board of County Commissioners of Cameron County, made on the 22nd day of January, A. D. 1910, wherein a resolution was passed canvassing returns of an election, establishing said district, as recorded in Vol. "J," pages 538 to 540 of the Minutes of Commissioners' Court is hereby expressly ratified, approved and confirmed; that the recording to proceedings in the Records of the Commissioners' Court in the office of the County Clerk and Ex-Officio Clerk of the Commissioners' Court of Cameron County, Texas, in said Vol. "J," on pages 538 to 540 aforesaid, is expressly legalized, confirmed and that the recording of the minutes of said approved, validated; and certified copies of all said proceedings where taken from the original minutes of said Commissioners Court, are hereby declared to be legal evidence in any court of this State or of the United States.

Sec. 9. That the action of the Commissioners' Court in originally creating and establishing said District as aforesaid, the action of the Boards of

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Equalization in examining and correcting, equalizing and approving the assessment rolls, the action of the Board of County Commissioners and Drainage Commissioners in levying and providing for the collection of taxes, all have constituted an equitable imposition of taxes against the property in said district, and each and every of said respective actions is hereby validated, confirmed and legalized.

Sec. 10. That orders of the Commissioners' Court of Cameron County above cited, the orders of the Board of Drainage Commissioners of said District above cited, and all other orders adopted by the Commissioners' Court and by the Board of Drainage Commissioners in respect to the creation and organization of said district and the authorization, issuance and sale of said bonds and the levying and assessing of taxes as the same appear upon the records of board, or copies thereof certified, are hereby constituted legal evidence of such orders and shall authority for said board of Drain Drainage Commissioners or County Commissioners to annually levy, assess and collect taxes in an amount sufficient to pay the principal and interest upon said bonds as the same matures and becomes due, as well as taxes for the maintenance of the District, taxes to be levied and assessed based upon the assessed value of taxable property in said district as fixed bу the Board in accordance with Equalization thereof existing laws; that any and all acts and proceedings had and taken by said board in construction and purchase the improvements with the proceeds of bonds are hereby validated, approved and legalized.

Sec. 11. . . . it is and has been legal and valid from the date it was created by the Commissioners' Court; that it is now created as a legal and valid Conservation and Reclamation District, and the sale of said bonds, the levy of taxes to pay the principal thereof and interest thereon, the actual purchase and construction of said improvements with the proceeds thereof, with like effect as though at the time or times said acts and proceedings were done or had, there existed statutory authority for the doing thereof.

Section 5, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, requires the converted district all obligations, to assume contracts, and indebtedness of the initial district and to pay off and discharge all outstanding bonds. The revised law omits that provision as executed. omitted law reads:

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Sec. 5. All obligations, contracts and indebtedness heretofore legally created by and on behalf of Cameron County Drainage District Number One prior to its conversion by this Act, and all obligations, contracts and indebtedness heretofore legally created by and on behalf of said Cameron County Drainage District Number One, embracing the territory hereinabove described in Section 1, are hereby expressly imposed upon said Cameron County Drainage District Number One hereby created, and shall be executed and discharged by the said Cameron County Drainage District Number One, and the said Drainage District hereby created as a Conservation and Reclamation District shall be held to have assumed the discharge of all obligations, such contracts indebtedness, and the same shall be enforceable, collectable from, paid and discharged, by said Cameron County Drainage District Number One, as here now created as a Conservation and Reclamation District, particularly \$204,500.00 of bonds issued by order of the Commissioners' Court of Cameron County, November 18, 1911, recorded in Volume "K," pages 371 et seq. of the Minutes thereof, said bonds dated December 1, 1911, maturing serially from December 1, 1916, to December 1, 1936, both inclusive, said numbered from 1 to 205, inclusive; said \$204,500.00 bonds or such part thereof as are now outstanding are hereby ratified, validated, approved, confirmed and assumed by the said Cameron County Drainage District Number One, as herein converted as a Conservation and Reclamation District, and the said bonds, both principal and interest, now remaining unpaid shall be paid off and discharged by the said Cameron County Drainage District Number One, as here created, . . .

(3) Section 6, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, requires the converted district to take over all property and rights in property, including current and delinquent taxes, owned by the initial district. The revised law omits that provision as executed. The omitted law reads:

Sec. 6. The said Cameron County Drainage District Number One shall own all property and rights in property, especially including current and delinquent taxes, heretofore owned and used under the provisions of Section 59 of Article 16 of the State Constitution and the provisions of the general laws enacted in pursuance thereof.

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Section 8, Chapter 145, Acts of the 41st (4)Legislature, Regular Session, 1929, contains various provisions relating to taxes. The revised law omits the provisions ratifying, legalizing, and validating the taxes imposed for 1928 and prior years and the assessed value of property for those years as executed law for the reason stated in Revisor's Note (1) at the end of this chapter. Section 8 also requires the district's board of equalization or the commissioners court to levy and assess a property tax on the value of taxable property in the district as determined by the board of equalization, and delegates the power to levy taxes to the district's board or the commissioners The revised law omits those provisions as court. repealed by Title 1, Tax Code, enacted by Chapter 841, Acts of the 66th Legislature, Regular Session, 1979, which was intended as a comprehensive, substantive codification of all property tax law administration. Section 1 of that act repealed the functions and duties of boards of equalization, and Section 6(b) of that act repealed all "general, local, and special laws" that conflicted with that act. Title 1, Tax Code, provides the exclusive procedures for the assessment and collection of ad valorem taxes by a taxing unit, including the district. To the extent that Chapters 49 and 56, Water Code, establish procedures for the imposition of taxes by a drainage district, the district is bound by those procedures. The omitted law reads:

Sec. 8. That taxes sufficient to pay the principal of and interest upon said bonds, as well as for the maintenance and operation, and other taxes and charges heretofore levied upon the taxable property and charges in said district, both before and after its conversion as aforesaid, on the assessed value of said taxable property determined Board of Equalization of the by

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District, are hereby in all respects legalized and validated; that the action of the Boards of Equalization of the District and the action of the Board of Commissioners of Cameron County, in preparing the tax rolls of the District are hereby ratified, legalized and validated; that the values placed upon said property for the purposes of taxation by said District, and the taxes collected thereon and levied against the property within said District are hereby found and fixed as proper amounts and are constituted the basis for such taxation, and the assessment and levy of such taxes for the year 1928 and all previous years, is hereby legalized, and said taxes in an amount sufficient to pay the principal and the interest of the said bonds outstanding, as well as for the maintenance and operation of said District, shall, beginning with the Calendar year 1929, be annually levied and assessed by the Board of Equalization of said District, or the Commissioners' Court of Cameron County, calculated upon the value of taxable property in said district as fixed by the Board of Equalization, and the power to levy such annual, general advalorem taxes is hereby expressly delegated to the Commissioners of said District or the Commissioners' Court of Cameron County, and the Commissioners of said District or the Commissioners' Court of Cameron County are expressly authorized to take all proper steps necessary to collect any delinquent taxes heretofore accruing before the conversion of said district, the same as if said district had been originally created as a Drainage District Article 16, Section 59 of the Constitution.

(5) Section 12, Chapter 145, Acts of the 41st Legislature, Regular Session, 1929, provides that public notice of enactment of the statute was provided in a manner that satisfies the requirements of the Texas Constitution. The revised law omits that provision as executed. The omitted law reads:

Sec. 12. Proof of publication of the constitutional notice required in the enactment of Local or Special laws has been made in the manner and form provided by law.

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